

VOTE 8: Department of Development Planning and Local Government

To be appropriated by Vote:	R'245 006 000
Responsible MEC:	MEC for Development Planning and Local Government
Administering department:	Department of Development Planning and Local Government
Accounting Officer:	Deputy Director-General, Development Planning and Local Government

1. OVERVIEW

Mission

Establish, co-ordinate, support and monitor, through a skilled and service oriented staff, an integrated development planning system and local government that is effective and efficient.

Communities – first - forever

Vision

Viable local government and sustainable communities in a Smart Province.

Core Values

Transparency, Fairness, Equity, Honesty, Trustworthiness, Commitment, Accountability, Responsibility, Respect, Inclusiveness, Efficiency, Responsiveness

Strategic objectives and strategic policy directions

The department will be driven by the following objectives in focussing and implementing initiatives planned for the 2003/2004 financial year:

- To provide democratic and accountable government for local communities
- To ensure the provision of services to communities in a sustainable manner
- To encourage the involvement of community organizations in matters of local government
- Good governance free of corruption
- Creating jobs
- Building the economy
- Promote integrated development and compact cities
- Promote sustainable communities

Legislative Mandate

Chapter 3, of the Constitution defines the principles of co-operation that binds all spheres of government, national, provincial and local. It more specifically defines the functions of national and provincial government for co-operation with municipalities in Section 154 (1) of the Constitution. It states that "by legislative and other measures, must support and strengthen the capacity of municipalities to manage their own affairs, to exercise their powers and to perform their functions.

" In Section 155(6), the role of provincial government is explicitly defined in relation to the establishment of municipalities and it must –

- a) "provide the monitoring and support of local government in the province; and
- b) promote the development of local government capacity to enable municipalities to perform their functions and manage their own affairs."

Finally, Section 139(1) states that: "When a municipality cannot or does not fulfil an executive obligation in terms of legislation, the relevant provincial executive intervene"

These imperatives are in plain language and are clear that provincial government must do the following:

- Monitor the extent to which municipalities are meeting their obligations in terms of legislation such as the Municipal Systems Act, ordinances, regulations, etc;
- Support municipalities to meet their obligations in terms of legislation; and
- Provide leadership that promotes local government capacity such as encouraging exchange of information, demonstrating best practices etc.

The provincial government is providing leadership through the establishment and implementation of priorities, namely:

- Economic development and job creation through infrastructure development,
- Quality service delivery and
- Good governance throughout the province.

The other major legislation is the Development Facilitation Act. This legislation provides a framework from which the department can practice its regional and provincial planning responsibilities. These include assisting municipalities to do their integrated development planning roles, which emphasis the linking of plans to budgets and planning without damaging the environment and making sure the plans are involving all the role-players and that they are sustainable.

2. REVIEW OF 2002-03

The department set certain objectives to be achieved in the year 2002/03. These objectives were formulated from the outcomes of the department. These outcomes were informed by the broad vision of government, the provincial government priorities, the needs of communities and the transformation of municipalities to enhance service delivery and achieve a developmental government.

These objectives were concretized through the business plans which resulted in the following achievements.

Transformed Local Government

- **Municipalities with properly aligned organizational structures and human resource strategies :**
- Municipalities are at different stages of development and the department has assisted in enhancing the functionality of their structures in relation to delegations, reporting lines and the span of control.
 - Promoted the development and implementation of Equity plans within municipalities;
 - Promoted the formulation and implementation of skills development plans by municipalities;

- **Legislative support framework to support and monitor the consolidation phase :**
 - Compiled and published the Gauteng Privileges and Immunities Act;
 - Compiled agreement on cross boundary service delivery and operation;
 - Valuation Boards and Valuation Appeals Boards constituted;
 - Section 12 notices amended ;
 - Completed draft Gauteng Local Government White Paper;
- **Service delivery in cross boundary municipalities:**
 - Provided assistance to promote continued service delivery in cross boundary municipalities;
- **Implementation of a Performance Management System:**
 - Assisted municipalities in developing and implementing institutional Performance Management Systems;
 - Assisted municipalities in the formulation and enhancement of Key Performance Indicators that are linked to the Integrated Development Plans;
- **Effective Municipal Institutional Support mechanisms:**
 - Assisted municipalities with the formulation of mechanisms for Strategic Human Resources management, effective Financial Management systems and processes (including Treasury Management), improvement of Municipal Technical Services, systems and processes to enhance Development Planning and the implementation of Performance Management systems;
 - Launched the Municipal Institutional Support Centre;
- **Municipalities with effective financial and management policies and control systems:**
 - Developed effective monitoring systems for proactively monitoring municipal finances on a regular basis;
- **Coordinated and supported the implementation of the Management Support Programme at municipalities;**

Quality Service Delivery

- **Develop and implement local economic development strategies;**
 - Completed detailed design of Local Economic Development projects and formulated economic regeneration strategies for implementation in the three districts within Gauteng;
- **Basic level of infrastructure and services;**
 - Coordinated the provision of water and sanitation to priority areas to address the backlog in basic infrastructure;
 - Coordinated the implementation of the Provincial Consolidated Municipal Infrastructure Programme;
- **Implementation of disaster management legislation :**
 - Promoted awareness within communities about ways to prevent possible disasters and to deal with actual disasters;

Integrated Development Planning

- Completed the Provincial Integrated Development Plan by March 2003;
- Carried out the review of the Gauteng Spatial Development Framework;
- Upgraded the e-Land Decision Support System to ensure up to date information;
- Coordinated and supported the implementation of Integrated Development Plans at municipalities;
 - Completed an economic assessment of municipal Integrated Development Plans;

Democratic and Cooperative Governance

- **Established mechanisms for participation :**
 - Promoted community participation in local government affairs through ensuring the establishment of ward committees in all 9 local municipalities and 3 metropolitan municipalities;
 - Developed the capacity of ward committees through training programmes and assisting municipalities with the development of programmes for ward committee activities;
 - Assessed the level of responses by municipalities to service delivery queries from the communities;
- **Enhanced good governance in local government :**
 - Developed preliminary guidelines and mechanisms to encourage accountability and ensure adherence to ethical practices by councilors;
- **Enhanced management of internal affairs :**
 - Assisted municipalities in building capacity to manage their internal affairs;
- **Effective coordination among departments :**
 - Implemented decisions taken at the inter-governmental meetings such as the Premier's Co-ordinating Forum and the Gauteng Inter Governmental Forum;
- **Effective communication with the public :**
 - Developed and implemented a communication strategy to promote interaction with the public through programmes such as Tirisano;

Effective Business Processes

- Implemented the skills development plan;
- Implemented an effective document management system within the department, thereby promoting a smart approach to service delivery;
- Achieved further reductions in audit queries by maintaining a risk free environment;
- Formulated policies and guidelines, thereby ensuring a sound financial management system;
- Developed and implemented the legal practice strategy for the department;
- Developed and implemented the communication strategy for the department;
- Delisted previously listed statutory advisory committees.

3. OUTLOOK 2003/04

The 2003/04 financial year will be characterized by a focused and well implemented programme aimed at improving the lives of all Gauteng citizens. The department will formulate initiatives aimed at assisting municipalities in reducing the mounting municipal debts, improving billing systems and increasing the rate of payment for services.

The department will also engage relevant stakeholders with a view to supporting SMME development, promoting job creation initiatives and creating opportunities for the employment of women and the youth. These initiatives are aimed at making a positive impact on the high levels of poverty and crime. The local economic development programme, water and sanitation program and the consolidated municipal infrastructure program will form the foundations for promoting the strategies of the department in this regard.

To effect meaningful transformation in municipalities, the department will support initiatives in the fight against HIV/Aids, the finalisation of organisational structures, prioritization of issues to speed up service delivery and the provision of free basic services.

The department will achieve its programme through the following initiatives:

Transformed Local Government

- Enhanced performance of management in municipalities;
- Improved organizational performance by municipalities;
- Continued service delivery in Cross Boundary Municipalities;
- Sound legal environment to encourage good governance and promote service delivery;
- Effective municipal support to enhance institutional and financial viability of municipalities;
- Mechanisms to promote sound financial management practices in municipalities;

Quality Service Delivery

- Addressing the infrastructure backlog with the Provincial Consolidated Municipal Infrastructure Programme;
- Support the provision of basic level of infrastructure and services;
- Enhance mechanisms for providing engineering advice to statutory spatial planning bodies;
- Implement mechanisms to monitor service delivery;
- Coordinate and support the implementation of the Municipal Infrastructure Investment Framework;
- Coordinate and support Disaster Management Programmes within the Province;
- Promote the maintenance of adequate levels and standards for fire brigade services;
- Provide water and sanitation to previously unserved communities.

Integrated Development Planning

- Update the Provincial Integrated Development Plan;
- Promote the formulation of aligned and implementable Municipal Integrated Development Plans;
- Develop and implement economic regeneration and local economic development strategies;
- Develop and implement strategies for urban and rural development;
- Implement the Gauteng Planning and Development Act;
- Establish mechanisms to provide professional planning advice to statutory bodies;
- Effective management of provincial land;
- Update the Geographical Information System/Management Information System/Decision Support System.

Democratic and Co-operative Governance

- Enhance mechanisms for participation in local governance by communities;
- Coordinate capacity building programmes by provincial government which are directed at local government;
- Enhance good governance;
- Enhance intergovernmental relations;
- Enhance communication with Legislature;
- Effective communication with communities;
- Coordinate the localized HIV/AIDS program in municipalities.

Effective Business Processes

- Efficient management and allocation of financial resources to maximize service delivery;
- Recruitment and retention of productive, dedicated and motivated staff;
- Effective logistical support to the department;
- Effective legal support to the department;
- Promote the transformation of the department in line with government's objectives and priorities;
- Develop and implement systems and processes that ensure the achievement of the departmental objectives;
- Effective internal and external communication in the department;

- Optimum utilization of information and communication technology within the department to ensure a smart and effective approach to service delivery;
- Effective administrative support to statutory bodies.

4. REVENUE AND FINANCING

Table 4.1 Departmental Revenue – Development Planning and Local Government

Summary of revenue : Department of Development Planning and Local Government						
R' 000	00/01	01/02	02/03	03/04	04/05	05/06
	Audited	Audited	Preliminary Outcomes	Budget	MTEF	MTEF
Voted by Legislature						
Equitable Share	67 043	80,942	127,560	218,322	222,710	156,933
Conditional Grants	8 345	8 200	28,744	26,684	26,937	7,178
Total revenue	75 388	89,142	156,304	244,060	248,640	162,968

Table 4.2 Departmental Revenue Collection

	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
	Audited	Audited	Preliminary Outcomes	Budget	MTEF	MTEF
	R'000	R'000	R'000	R'000	R'000	R'000
Non -Tax revenue	1,014	1,372	1,574	1,423	1,505	1,594
Interest	44	98	11	10	10	10
Other revenue	951	1,254	1,542	1,390	1,470	1,558
Rent	19	20	21	23	25	26
Fees, fines & forfeiture						
Capital revenue	-	-	100	11	12	-
Sale of land & buildings	-	-	-	-	-	-
Sale of stock & livestock	-	-	100	11	12	-
Total	1,014	1,372	1,674	1,434	1,517	1,594

5. BASIC SERVICE DELIVERY INDICATORS FOR THE VOTE

Service	2000/2001	2001/2002	Expected 2002/2003	Ave. Growth
Support and promote the establishment of municipalities with effective financial, institutional and Human Resources viability : <ul style="list-style-type: none"> Number of municipalities supported 	15	15	15	The main aim is to ensure support to all 15 municipalities to promote local government transformation.

VOTE 8: DEVELOPMENT PLANNING AND LOCAL GOVERNMENT

SUMMARY OF EXPENDITURE AND ESTIMATES

Description of the Programme	2000/01 Audited R'000	2001/02 Audited R'000	2002/03 Preliminary Outcomes R'000	2003/04 Budget R'000	2004/05 MTEF R'000	2005/06 MTEF R'000
Transformed Local Government	19,526	17,799	22,176	34,985	35,767	16,584
Quality Service Delivery	19,043	19,082	83,585	86,354	117,221	47,824
Integrated Development Planning	14,604	22,405	7,891	80,272	51,441	52,130
Democratic and Co-operative Governance	2,510	1,928	2,753	3,019	3,565	3,661
Effective Business Processes	14,957	24,822	39,899	39,430	40,646	42,769
Total	70,640	86,036	156,304	244,060	248,640	162,968

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

	2000/01 Audited R'000	2001/02 Audited R'000	2002/03 Preliminary Outcomes R'000	2003/04 Budget R'000	2004/05 MTEF R'000	2005/06 MTEF R'000
CURRENT						
Compensation of employees	26,695	30,259	40,683	32,533	35,209	37,148
Use of goods and services	27,258	27,696	62,983	81,991	100,344	82,690
Property expenses	8,342	7,840	7,951	9,731	10,273	10,843
Subsidies		-	-	-	-	-
Grants		-	-	-	-	-
Social benefits		-	-	-	-	-
Transfers to local government	8,345	18,766	975	2,040	2,027	-
Other expenses		-	-	-	-	-
Total Current	70,640	84,561	112,562	126,295	147,853	130,681
CAPITAL						
Non-financial assets						
Buildings and structures			-	-	-	-
Machinery and equipment		1,475	742	765	787	787
Other assets		-	-	-	-	-
Non-produced assets		-	-	-	-	-
Capital transfers to						
Local government		-	43,000	85,500	53,500	17,750
Other capital transfers		-	-	31,500	46,500	13,750
Financial assets						
		-	-	-	-	-
Total Capital	-	1,475	43,742	117,765	100,787	32,287
Total GFS classification	70,640	86,036	156,304	244,060	248,640	162,968

SUMMARY OF TRANSFERS

Transfers to Local Government for the 2003/2004 financial year

Description	2002/2003 Preliminary Outcomes R'000	2003/2004 Budget R'000	2004/2005 Budget R'000	2005/2006 Budget R'000
Programme 1				
Local Government Support Grant	945	2,040	2,027	-
Programme 2				
Funding for the eradication of the water and sanitation backlog in the province	43,000	31,500	46,500	13,750
Programme 3				
Funding for the economic regeneration of the Sedibeng, West Rand and Metsweding	-	54,000	7,000	4,000
Total transfers to local government	43,945	87,540	55,527	17,750

PROGRAMME DESCRIPTIONS AND INPUT

PROGRAMME 1: Transformed Local Government

Key Government Objectives

To promote and support effective & accountable local government

Programme Policy Developments

The legislative mandate for Transformed Local Government is derived from the following :

- Constitution
- Local Government White Paper
- Municipal Structures Act – Chapter 4
- Municipal Systems Act – Chapter 4
- Gauteng Local Government White Paper.
- Promotion of Access to Information Act.

EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
Sub Programmes	R'000	R'000	R'000	R'000	R'000	R'000
Management	758	2,079	1,160	934	977	1,000
Support HR Development at Municipalities			1,841	2,127	2,211	2,237
Legislative Support Framework			2,416	2,233	2,322	2,505
Proper mechanisms for service delivery in Cross Boundary Municipalities			796	922	958	991
Implementation of Municipal Performance Management Systems			1,073	1,464	1,522	1,888
Effective Municipal Institutional Support mechanisms			12,893	6,339	6,922	7,345
Municipalities with effective Financial and Management Policies and Control Systems			1,390	567	589	618
Municipal Support Programme Provision of new, upgraded and rehabilitated infrastructure and community facilities			312	20,399	20,266	-
Total for Programme 1	19,526	17,799	22,176	34,985	35,767	16,584

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
GFS CLASSIFICATION	R'000	R'000	R'000	R'000	R'000	R'000
CURRENT						
Compensation of employees	6,179	7,567	6,764	6,944	7,321	7,718
Use of goods and services	5,002	2,017	14,467	26,001	26,419	8,866
Property expenses			-	-	-	-
Subsidies			-	-	-	-
Grants			-	-	-	-
Social benefits			-	-	-	-
Transfers to Local government	8,345	8,200	945	2,040	2,027	-
Other expenses			-	-	-	-
Total Current	19,526	17,784	22,176	34,985	35,767	16,584
CAPITAL						
Non-financial assets						
Buildings and structures			-	-	-	-
Machinery and equipment		15	-	-	-	-
Other assets			-	-	-	-
Non-produced assets			-	-	-	-
Capital transfers						
Transfers to Local government			-	-	-	-
Other capital transfers			-	-	-	-
Financial assets			-	-	-	-
Total Capital	-	15	-	-	-	-
Total GFS classification	19,526	17,799	22,176	34,985	35,767	16,584

PROGRAMME 2: Quality Service Delivery

Key Government Objectives

To create Communities where people have access to affordable, appropriate and sustainable quality services to meet their needs, thus make them economically functional.

Programme Policy Developments

The department will be formulating the Gauteng water and sanitation policy. This policy document defines the policy with regards to the Gauteng Water and Sanitation Programme [WSP] as a strategy for accelerated delivery, with focus on informal settlements, eradication of the bucket system and the elimination of water and sanitation backlogs.

EXPENDITURE AND ESTIMATES

	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
	Audited	Audited	Preliminary	Budget	MTEF	MTEF
Sub - Programmes	R'000	R'000	Outcomes R'000	R'000	R'000	R'000
Management	1,814	1,828	1,749	656	721	740
Implement Disaster Management legislation			2,715	3,072	3,194	3,325
Update levels and standards for fire brigade services			1,807	1,850	1,924	2,039
Urban renewal and rural development			1,006	1,615	1,745	1,681
Basic levels of infrastructure and services			16,634	917	953	958
Local economic development			950	-	-	-
Mechanisms to monitor service delivery			4,533	982	1,021	1,036
Support to MEC and HOD			1,462	-	-	-
Engineering advice to statutory bodies			379	454	472	476
Provision of new, upgraded and rehabilitated infrastructure and community facilities				483	502	507
Enhanced ability of municipalities to deliver infrastructure and community facilities				459	477	479
Intermediate level of water and sanitation in formal settlements			52,350	70,527	100,548	30,548
Effective management of infrastructure projects and capacity building				5,339	5,664	6,035
Strategic Admin Services		9,618				
Integrated Development Planning		639				
Policy Development and Implementation	246	463				
Planning Support Services	595	458				
Dept IT & GIS Technical Support	934	909				
Geographical Information Systems	56	882				
Admin Support	15,398	4,285				
Total for Programme 2	19,043	19,082	83,585	86,354	117,221	47,824

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
GFS CLASSIFICATION	R'000	R'000	R'000	R'000	R'000	R'000
CURRENT						
Compensation of employees	6,403	7,234	9,023	7,802	9,140	9,665
Use of goods and services	12,640	10,735	31,562	15,552	15,081	10,659
Property expenses						
Subsidies						
Grants						
Social benefits						
Transfers to Local government		800				
Other expenses						
Total Current	19,043	18,769	40,585	23,354	24,221	20,324
CAPITAL						
Non-financial assets						
Buildings and structures						
Machinery and equipment		313	-	-	-	
Other assets						
Non-produced assets						
Capital transfers						
Transfers to Local government			43,000	31,500	46,500	13,750
Other capital transfers			-	31,500	46,500	13,750
Financial assets			-	-	-	-
Total Capital	-	313	43,000	63,000	93,000	27,500
Total GFS classification	19,043	19,082	83,585	86,354	117,221	47,824

PROGRAMME 3: Integrated Development Planning

Key Government Objectives

To promote and co-ordinate sustainable integrated development planning.

Programme Policy Developments

- **Provincial Integrated Development Plan**
The draft Gauteng Planning and Development Bill 2001 outlines the requirement that Gauteng must formulate a Provincial Integrated Development Plan. This policy framework will have as its objective the integration of provincial and municipal sectoral planning and delivery programmes. It will include a Provincial Infrastructure Investment Framework. A successful outcome will be contingent on the full commitment of all provincial departments and municipalities to this planning process.
- **Impact Analysis, monitoring and support for Municipal Integrated Development Plans (IDPs)**
The Local Government: Municipal Systems Act 2000 requires that the department monitors and supports municipalities in their formulation of Municipal Integrated Development Plans. In addition, the department will facilitate the co-ordination and alignment of Integrated Development Plans between different municipalities and with national and provincial plans, strategies and programmes. The economic impact of Integrated Development Plans will also form a focus area for the department.
- **Reviewed Gauteng Spatial Development Framework (GSDF)**
The refinement and enhancement of the Gauteng Spatial Development Framework Phase 3 will be undertaken, guiding the future development direction of Gauteng. This policy document was adopted by the Executive Council in 1999 and now informs all provincial decision-making regarding the spatial location of delivery programmes, guiding capital development towards a better-located sustainable development outcome.
- **Municipal Infrastructure Investment Framework**
In terms of the Municipal Infrastructure Investment Framework (MIIF) Expenditure Framework issued by the National Department of Provincial and Local Government, the department will formulate a Municipal Infrastructure Investment Framework for Gauteng. The MIIF will consist of the formulation of a strategy to support, co-ordinate and monitor the provision of municipal infrastructure in respect of type and standard, a programme to eradicate backlog and provide new infrastructure, sustainability, funding sources and funding partnerships.
- **Refined e-Land Decision Support System**
The department will undertake the enhancement of the e-Land Decision Support System (e-Land DSS), updating existing data layers and the addition of new layers. The e-Land DSS will be utilized for decision-making regarding the acquisition and disposal of land and the assessment of subsidized housing development proposals.
- **Land Invasions Policy**
The department will develop and implement a provincial policy regarding land invasions relating to provincial land, aligned to the National legislation. In addition, we will formulate monitoring mechanisms together with the Department of Safety and Security.
- **Policy relating to acquisition and disposal of Land**
Provision of a policy framework to guide the acquisition and disposal of provincial land, linking to the department's provincial planning frameworks and the Department of Housing's Rapid Land Release Programme and Land Procurement Policy.

EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
Sub – Programmes	R'000	R'000	R'000	R'000	R'000	R'000
Management	1,707	1,523	912	958	999	1,014
Provincial Integrated Development plan			1,025	3,320	3,402	3,412
Local economic development				69,036	39,140	39,340
Reviewed GSDF			986	-	-	-
Well managed provincial land				1,802	2,412	2,547
Refined e-Land Decision Support System			2,598	-	-	-
Planning advice to statutory bodies			863	1,136	908	913
Aligned and Implementable 5 year municipal IDPs			1,507	2,799	3,237	3,491
Geographical Information Systems/DSS/MSS				1,221	1,343	1,413
Integrated Development Planning		16,378				
Engineering		2,840				
Development Information Systems		1,183				
Policy Development and Implementation	4,748					
Planning Support Services	6,622					
Geographical Information Systems	1,278					
Administration Support	249	481				
Total for Programme 3	14,604	22,405	7,891	80,272	51,441	52,130

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
GFS CLASSIFICATION	R'000	R'000	R'000	R'000	R'000	R'000
CURRENT						
Compensation of employees	8,669	8,580	3,717	6,860	7,233	7,625
Use of goods and services	5,935	3,339	4,174	19,412	37,208	40,505
Property expenses						
Subsidies						
Grants						
Social benefits						
Transfers		9,766				
Other expenses						
Total Current	14,604	21,685	7,891	26,272	44,441	48,130
CAPITAL						
Non-financial assets						
Buildings and structures						
Machinery and equipment	-	720	-	-	-	
Other assets						
Non-produced assets						
Capital transfers						
Transfers to Local government				54,000	7,000	4,000
Other capital transfers						
Financial assets						
Total Capital	-	720	-	-	-	-
Total GFS classification	14,604	22,405	7,891	80,272	51,441	52,130

PROGRAMME 4: Democratic and Co-operative Governance

Key Government Objectives

To develop and implement strategies to build local democracy

Programme Policy Developments

- **National Legislative Requirements**

Section 152 of the Constitution specifies that local government must "...provide democratic and accountable local government" and "...encourage the involvement of communities and community organizations in matters of local government".

The National White Paper on local government states that "...building local democracy is a central role of local government and municipalities should develop strategies and mechanisms to continuously engage with citizens, business and community groups".

The Municipal Systems Act, furthermore clearly stipulates areas for community involvement and participation.

Programme's objectives

Provincial Government's monitoring and support role is not clear in these processes and therefore necessitated the development of a specific chapter in the **Gauteng Local Government White Paper** which will be finalised by the end of the 2001 financial year and will be enacted during the 2002/03 financial year.

Gauteng Local Government White Paper

Objectives

Provide a policy framework for Provincial Government to ensure the execution of its constitutional mandate to monitor and support local government.

The following areas would be addressed in the white paper;

- **Co-operative Governance**
 - This chapter aims to clarify the monitoring and support role of provincial and local government in fostering co-operative relations
- **Local Democracy and Accountability**
 - The chapter outlines the role of the Provincial Government in enabling participation of communities in the processes of municipalities and of ensuring that local councils are held accountable for their actions.
- **Capacity Building**
 - The chapter outlines the role Provincial Government needs to play within the context of its constitutional responsibility.

EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
Sub – Programmes	R'000	R'000	R'000	R'000	R'000	R'000
Established mechanisms for participation			769	1,035	1,219	1,219
Enhanced good governance			656			
Enhanced management of internal affairs by municipalities			332			
Effective coordination between departments			373			
Effective communication with legislature			348	495	525	527
Intergovernmental relations				839	1,132	1,212
Effective communication with public			275	650	689	703
Management	821	1,516				
Local Government	1,111	412				
Administration Support	578					
Total for Programme 4	2,510	1,928	2,753	3,019	3,565	3,661

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

	2000/01 Audited	2001/02 Audited	2002/03 Preliminary Outcomes	2003/04 Budget	2004/05 MTEF	2005/06 MTEF
GFS CLASSIFICATION	R'000	R'000	R'000	R'000	R'000	R'000
CURRENT						
Compensation of employees	2,087	1,691	1,643	1,995	2,099	2,213
Use of goods and services	423	237	1,110	1,024	1,466	1,448
Property expenses						
Subsidies						
Grants						
Social benefits						
Transfers to Local government						
Other expenses						
Total Current	2,510	1,928	2,753	3,019	3,565	3,661
CAPITAL						
Non-financial assets						
Buildings and structures						
Machinery and equipment						
Other assets						
Non-produced assets						
Capital transfers						
Transfers to Local government						
Other capital transfers						
Financial assets						
Total Capital	-	-	-	-	-	-
Total GFS classification	2,510	1,928	2,753	3,019	3,565	3,661

PROGRAMME 5: Effective Business Processes

Key Government Objectives

Develop and co-ordinate programmes to create expertise in the department to provide high level advice to both provincial and local government

Programme Policy Developments

The programme will be implementing policies to improve systems and processes and enhance the systems of internal control e.g.:

- Selection and recruitment
- Overtime
- Leave
- Use of departmental assets including telephones and cellphones
- Bursary
- Study leave
- Performance Management System
- Job evaluation
- HIV/AIDS policy

EXPENDITURE AND ESTIMATES

	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
	Audited	Audited	Preliminary	Budget	MTEF	MTEF
Sub – Programmes	R'000	R'000	Outcomes R'000	R'000	R'000	R'000
Management	421	691	3,370	1,370	1,506	1,543
Information technology		3,273		681	749	803
Human Resources		1,502	2,351	2,714	2,822	2,978
Office support		8,237	14,434	14,808	15,281	16,351
Finance and procurement			3,934	4,612	4,586	4,910
Communications			2,538	1,032	1,165	1,384
Legal support services			506	857	891	964
Support to office of MEC and HOD				937	974	984
Admin. Support to statutory bodies			4,381	3,266	3,363	3,543
Ex Development Board Benefits	9,009	8,263	8,385	9,153	9,309	9,309
Administrative Support	95					
Human Resources, Provisioning						
Admin, Internal Finance & Auditing	5,432					
Secretariat Services		571				
Geographical Information Services						
Financial Accounting		119				
Budget and Expenditure Management		2,166				
Total for Programme 5	14,957	24,822	39,899	39,430	40,646	42,769

GFS CLASSIFICATION OF EXPENDITURE AND ESTIMATES

GFS CLASSIFICATION	2000/01 Audited R'000	2001/02 Audited R'000	2002/03 Preliminary Outcomes R'000	2003/04 Budget R'000	2004/05 MTEF R'000	2005/06 MTEF R'000
CURRENT						
Compensation of employees	3,357	5,187	19,536	8,932	9,416	9,927
Use of goods and services	3,258	11,368	11,670	20,002	20,170	21,212
Property expenses	8,342	7,840	7,951	9,731	10,273	10,843
Subsidies						
Grants						
Social benefits						
Transfers to Local government						
Other expenses						
Total Current	14,957	24,395	39,157	38,665	39,859	41,982
CAPITAL						
Non-financial assets						
Buildings and structures						
Machinery and equipment		427	742	765	787	787
Other assets						
Non-produced assets						
Capital transfers						
Transfers to Local government						
Other capital transfers						
Financial assets						
Total Capital	-	427	742	765	787	787
Total GFS classification	14,957	24,822	39,899	39,430	40,646	42,769

KEY OUTPUTS AND SERVICE DELIVERY TRENDS

PROGRAMME 1- TRANSFORMED LOCAL GOVERNMENT

Outcome	Description of output	Key Performance Indicator	Output Targets			Standard	Source of data
			03/04	04/05	05/06		
<ul style="list-style-type: none"> Viable Municipalities 	Implementation of mechanisms to prevent and detect possible financial and institutional breakdown at municipalities	Proportion of incidents proactively detected and prevented	10%	15%	20%		<ul style="list-style-type: none"> Surveys Internal reports

PROGRAMME 2 – QUALITY SERVICE DELIVERY

Outcome	Description of output	Key Performance Indicator	Output Targets			Standard	Source of data
			03/04	04/05	05/06		
<ul style="list-style-type: none"> Communities with access to affordable, appropriate and sustainable basic infrastructure 	Eradication of buckets to improve sanitation services	Buckets eradicated in Gauteng	45%	80%	100%		<ul style="list-style-type: none"> DWAF/Baseline information from STASSA
<ul style="list-style-type: none"> Communities with access to affordable, appropriate and sustainable basic infrastructure 	Families in formalised & planned areas provided with clean water and sanitation	Number of families provided with clean water and sewerage services	24,000	24,000	24,000		<ul style="list-style-type: none"> Housing reports

Vote 8 : Development Planning and Local Government

	Families in informal settlements provided with access to clean water and sanitation services within 200m (walking distance) from dwelling	% of families in informal settlements that have access to clean water and sanitation	45%	80%	100%		• Research reports
• Communities with access to affordable, appropriate and sustainable basic infrastructure	Conclusion of the infrastructure backlog study and formulation of the Municipal Infrastructure Investment Framework (MIIF)	MIIF completed and implemented	31 March 2004				
• Communities with access to affordable, appropriate and sustainable basic infrastructure	Provincial Consolidated Municipal Infrastructure Programme effectively coordinated to ensure provision of basic services to low income households, job creation (especially the involvement of women and the youth) and SMME development	<ul style="list-style-type: none"> • % of total expenditure allocated to SMMEs • % workdays created for women/youth/disabled 	30%	30%	30%	CMIP guidelines	• CMIP monthly and quarterly reports
			52% of total workdays created	52% of total workdays created	52% of total workdays created		

PROGRAMME 3 – INTEGRATED DEVELOPMENT PLANNING

Outcome	Description of output	Key Performance Indicator	Output Targets			Standard	Source of data
			03/04	04/05	05/06		
• Compact Cities with appropriate facilities	Provincial Integrated Development Plan	Completion and review within timeframes	March 2004	March 2005	March 2006		
• Compact Cities with appropriate facilities	Aligned and implementable Municipal Integrated Development Plans	Degree of alignment of municipal IDPs, provincial policies, national policies, intergovernmental plans, programmes and budgets	50%	70%	90%		

PROGRAMME 4 – DEMOCRATIC AND CO-OPERATIVE GOVERNANCE

Outcome	Description of output	Key Performance Indicator	Output Targets			Standard	Source of data
			03/04	04/05	05/06		
• Promote co-operative governance and build local democracy and accountability	Community complaints investigated and resolved	% of complaints and reports of corruption cases received that are resolved timeously	75%	80%	85%		• Internal reports
• Promote co-operative governance and build local democracy and accountability	Implement mechanisms to promote community participation in government business	No of ward committees that are functional and with active members	75%	80%	85%		• Ward Committee reports • Internal reports

PROGRAMME 5 – EFFECTIVE BUSINESS PROCESSES

Outcome	Description of output	Key Performance Indicator	Output Targets			Standard	Source of data
			03/04	04/05	05/06		
<ul style="list-style-type: none"> Risk free environment where change is anticipated and properly managed 	Reduced number of material audit queries by Internal Audit and the Auditor General	% reduction in the number of audit queries	75%	80%	85%		<ul style="list-style-type: none"> Internal Audit reports Auditor General's report
<ul style="list-style-type: none"> Risk free environment where change is anticipated and properly managed 	Promote procurement from SMMEs and women owned businesses	% of procurement from women owned businesses	20%	25%	30%		<ul style="list-style-type: none"> Procurement reports

ALLOCATIONS FOR WOMEN AND GENDER EQUALITY

1. Outcomes and outputs which specifically target women and girls

None.

2. Outcomes and outputs which will benefit women/promote gender equality

Outcome	Properly established, consolidated and stable municipalities
Output	Support HR development at municipalities
Gender issue	Leadership roles by women in municipalities
Programme	Transformed local government
Sub-programme	Support HR development at municipalities
Indicator/output	% of women in leadership roles (currently at 30%)
Budget	R2,127,000 for 2003/2004

Outcome	Fully integrated financial and procurement management systems in a risk free environment
Output	Ex Development Board Benefits
Gender issue	Payments for medical and pension benefits made to members of Ex Development Board to improve their lives
Programme	Effective Business Processes
Sub-programme	Ex Development Board Benefits
Indicator/output	% of women beneficiaries
Budget	R9,153,000 for 2003/2004

Vote 8 : Development Planning and Local Government

Outcome	Quality service delivery for communities
Output	Intermediate levels of water and sanitation in formal settlements
Gender issue	<ul style="list-style-type: none">• Encourage and support the participation of women as service providers in the implementation of the programme• Improvement of the lives of women and the youth through access to services
Programme	Quality service delivery
Sub-programme	Intermediate levels of water and sanitation in formal settlements
Indicator/output	<ul style="list-style-type: none">• Proportion of goods and services procured from entities managed and controlled by women• Proportion of women and the youth benefiting from the provision of services
Budget	R70,527,000 for 2003/2004

Outcome	Quality service delivery for communities
Output	Provision of basic services
Gender issue	Encourage and support the participation of women as service providers in the implementation of the programme
Programme	Quality service delivery
Sub-programme	Effective management of infrastructure projects and capacity building
Indicator/output	% of goods and services procured from entities managed and controlled by women
Budget	R6,285,000 for 2003/2004

Outcome	<p>Sustainable Communities</p> <ul style="list-style-type: none">• Significant movement toward compact cities with appropriate facilities (social, economical and commercial) that are close to the residential area of the community• Appropriate rural development that provides for economic growth and sustainability <p>Conversion of dormitory townships to economically viable communities</p>
Output	Economic regeneration and local economic development
Gender issue	Encourage and support the participation of women as service providers in the implementation of the programme
Programme	Integrated Development Planning
Sub-programme	Local Economic Development
Indicator/output	% of goods and services procured from entities managed and controlled by women
Budget	R68,000,000 for 2003/2004

3. Outcomes and outputs which will benefit women employees within GPG

Outcome	Quality Service Delivery for Communities
Output	Basic levels of infrastructure and services
Gender issue	Involvement of women in development and planning issues (e.g. water and sanitation backlog, Consolidated Municipal Infrastructure Programme etc.)
Programme	Quality Service Delivery
Sub-programme	Basic levels of infrastructure and services
Indicator/output	% of women involved in the programme as a proportion of overall participants
Budget	R70,527,000 for 2003/2004

Vote 8 : Development Planning and Local Government

Outcome	<p>Sustainable Communities</p> <ul style="list-style-type: none"> • Significant movement toward compact cities with appropriate facilities (social, economical and commercial) that are close to the residential area of the community • Appropriate rural development that provides for economic growth and sustainability <p>Conversion of dormitory townships to economically viable communities</p>
Output	Aligned and Implementable 5 year municipal IDPs
Gender issue	Involvement of women in development and planning issues in respect of municipal planning
Programme	Integrated Development Planning
Sub-programme	Aligned and Implementable 5 year municipal IDPs
Indicator/output	% of women involved in the programme as a proportion of overall participants
Budget	R2,799,000 for 2003/2004

Outcome	Properly established, consolidated and stable municipalities
Output	Support HR Development at Municipalities
Gender issue	Involvement of women in support functions aimed at enhancing human resources, equity, gender equality and other relevant policies at municipalities
Programme	Transformed Local Government
Sub-programme	Support HR Development at Municipalities
Indicator/output	% of women involved in the programme as a proportion of overall participants
Budget	R2,127,000 for 2003/2004

Vote 8 : Development Planning and Local Government

Outcome	Participation of communities in local government affairs
Output	Established mechanisms for participation
Gender issue	Encourage involvement of women and women's organizations in government programmes (e.g. as councilors, ward committees etc.)
Programme	Democratic and co-operative governance
Sub-programme	Established mechanisms for participation
Indicator/output	% of women involved in the programme as a proportion of overall participants
Budget	R1,035,000 for 2003/2004

Outcome	Fully integrated financial and procurement management systems in a risk free environment
Output	Effective and transparent procurement of quality goods and services in support of the core activities of the department.
Gender issue	Encourage and support the participation of women as service providers to the department, mainly through the processes put in place in accordance with the Preferred Procurement Policy Framework Act
Programme	Effective Business Processes
Sub-programme	Finance and procurement
Indicator/output	% of goods and services procured from entities managed and controlled by women
Budget	R1,035,000 for 2003/2004

Outcome	Fully integrated financial and procurement management systems in a risk free environment
Output	A transformed Department in line with government's -objectives and priorities
Gender issue	<ul style="list-style-type: none"> • Promotion of gender awareness within the department • Incorporation of gender issues into the activities of the department • Promotion of gender sensitive human resources, financial, IT and operational policies and guidelines throughout the department
Programme	Effective Business Processes
Sub-programme	Human Resources
Indicator/output	Degree of involvement of transformation unit in the formulation of policies and guidelines
Budget	R2,714,000 for 2003/2004

4. Number of women and men employed at different levels of the Department

Level	Total	Women	Black	Black women	% personnel budget for women
Deputy director general	1	0	1	0	0%
Chief director	2	0	2	0	0%
Director	8	3	6	2	1%
Deputy director	22	7	12	5	3%
Assistant director	46	23	26	15	10%
Sub-total management	79	33	47	22	14%
Non-management	160	98	116	70	41%
Total	239	131	163	92	55%

The above statistics comprise of filled posts as at 31 August 2002. Therefore, vacant posts have been excluded.

5. Procurement targets

	Budget	MTEF		
	03/04	04/05	05/06	06/07
% and value targeted for procurement from female owned business	Minimum 20%	Minimum 25%	Minimum 30%	Minimum 35%
% and value targeted for procurement from female black owned business	Minimum 7%	Minimum 11%	Minimum 15%	Minimum 20%

PERSONNEL ESTIMATES

Programme	2003/04		2004/05		2005/06	
	R' 000	No.	R' 000	No.	R' 000	No.
Programme 1: Transformed Local Government	6,944	102	7,321	103	7,718	108
Programme 2: Quality Service Delivery	7,802	52	9,140	59	9,665	61
Programme 3: Integrated Development Planning	6,860	55	7,233	55	7,625	58
Programme 4: Democratic and Cooperative Government	1,995	19	2,099	19	2,213	20
Programme 5: Effective Business Processes	8,932	158	9,416	159	9,927	166
Total	32,533	386	35,209	395	37,148	413